



**AGENDA**  
**ANNEXATION WORKSHOP**  
**CRESCENT CITY FIRE HALL**  
**520 I STREET**  
**CRESCENT CITY, CA 95531**  
<http://www.crescentcity.org>  
*City of Crescent City*

- ❑ *Anyone requiring reasonable accommodation to participate in the meeting should contact the City Clerk at (707) 464-7483 at least five (5) days prior to the meeting. For TDD use for speech and hearing impaired, please call (707) 464-2226.*
- ❑ *A full agenda packet may be reviewed at City Hall, 377 J Street, during regular business hours, 8:00 a.m. – 5:00 p.m., or on-line.*

**Monday**

**April 12, 2010**

**5:00 p.m.**

Call to Order  
Roll Call  
Pledge of Allegiance

**COMMUNICATIONS**

- } **PUBLIC COMMENT PERIOD** - Any member of the audience is invited to address the City Council on any matter that is within the jurisdiction of the City of Crescent City. Comments of public interest or on matters appearing on the agenda are accepted. Note, however, that the Council is not able to undertake extended discussion or act on non-agendized items. Such items can be referred to staff for appropriate action, which may include placement on a future agenda. **After receiving recognition from the Mayor, please state your name and city or county residency for the record. Public comment is limited to three (3) minutes.**

**NEW BUSINESS**

- 1. Annexation Process – LAFCO/Planning issues (George Williamson)**
- 2. Annexation Process – Fiscal Impact Analysis (Dr. Steve Hackett)**

**ADJOURNMENT**

Adjourn the meeting to the next regular Council meeting on April 19, at 5:00 p.m.

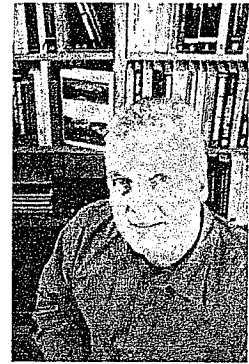
Posted: April 9, 2010  
By: Robin Patch, Deputy City Clerk  
for Rod B. Butler City Clerk

## STEVEN C. HACKETT, Ph.D.

Expert Consultant—Economics

### EDUCATION

Ph.D., Economics (1989), Texas A&M University, College Station, Texas  
Master of Science, Economics (1986), Texas A&M University, College Station, Texas  
Bachelor of Science, Agricultural Business/Economics (1983), Montana State University, Bozeman, Montana



### EXPERIENCE OVERVIEW

Dr. Hackett has 20 years of professional experience as a professor, researcher, and consultant. Dr. Hackett has authored or co-authored more than 30 scholarly articles, technical reports, and other publications, and has contributed to many more. He has been project director, co-director, or lead economist on numerous funded fisheries economics projects, renewable energy projects, and various planning-related economic analyses, including economic development strategic plans, fiscal impact assessments, and EIS's and EIR's. He has received several professional awards for his research.

### PROJECT EXPERIENCE

#### Contributions to Environmental Documents

Draft Environmental Impact Statement, Corporate Average Fuel Economy Standards, NHTSA, 2008. Dr. Hackett collaborated with other ICF colleagues in writing sections 4.5.6.1 and 4.5.7.1 – *Resource Impacts of Climate Change, Affected Environment* – in this ICF contract.

Draft Environmental Impact Statement, Glyphosate-Tolerant Alfalfa, USDA APHIS, 2008. Dr. Hackett collaborated with other ICF colleagues in producing elements of the technical reports underlying the EIS. For example, Hackett wrote substantial elements of section 2.2 (*GT Alfalfa Hay Farming*) of the technical report titled *Changes in the Economics of Alfalfa Farming with Deregulation of Roundup Ready Alfalfa*.

Draft Environmental Impact Report, Ridgewood Village, County of Humboldt, 2008. Dr. Hackett worked under contract with Planwest Partners to produce a model for evaluating the absorption of commercial and industrial land supply under the proposed project. He developed threshold criteria and used them to assess the potential for significant adverse physical impacts from commercial and industrial build-out under the proposed project. Dr. Hackett also proposed a number of mitigations for cases in which significant impacts were identified.

Economic Analysis of Alternatives, Programmatic Environmental Impact Report (PEIR), City of Fortuna General Plan Update, 2007-08. Dr. Hackett produced the *Economic Analysis of Alternatives* material for chapter nine of the PEIR for the City of Fortuna's General Plan Update in this Planwest Partners contract. He produced a model for evaluating the absorption of commercial and industrial land supply under the proposed General Plan, as well as several General Plan alternatives. He developed threshold criteria and used them to assess the potential for significant adverse physical impacts from commercial and industrial build-out under the proposed General Plan and the General Plan alternatives. Dr. Hackett also proposed a number of mitigations for cases in which significant impacts were identified.

#### Renewable Energy Economics and Policy

Co-PI, Socio-Economic Baseline Study, HSU-PG&E WaveConnect Project, 2010-11. Dr. Hackett is leading the socio-economic baseline research component of the HSU research consortium producing baseline information to support siting and policy decisions regarding PG&E's WaveConnect wave energy project offshore of Humboldt County, California. The result will be a report used in developing a pilot license and an eventual operating license for this facility.

Lead Economist, (with Schatz Energy Research Center), California Energy Commission Public Interest Energy Research Program RESCO grant, Planning for Renewable-Based Energy Security and Prosperity in Humboldt County, 2009-2011. Dr.

Sub-award Director, the Socio-Economics of the California Wetfish Industry, California Seafood Council, 2001. Dr. Hackett was asked to join this UC-Davis contract to lead the economic analysis component of the project. Dr. Hackett supervised a number of research associates and assistants on this project, and worked collaboratively with Dr. Carrie Pomeroy at UC-Santa Cruz. Hackett was responsible for performing an economic analysis of the coastal pelagic fishery ("wetfish") industry complex on the Central California coast. This work involved supervising the gathering of both primary and secondary data on the commercial fishing and fish processing industries. A technical report was produced.

### **Economic Development**

Lead Economist, Blueprint Plan, County of Humboldt, 2010. Dr. Hackett served as senior consulting economist on this project. His primary task was to develop a set of population projections for each city and for the unincorporated areas of Humboldt County, California. Both baseline projections and projects drawn from different land use designations were developed. The result will be used in a blueprint plan document addressed to housing and land use.

Lead Economist, Economic Development Strategic Plan Update, City of Arcata, 2008-09. Dr. Hackett served as senior consulting economist for the City of Arcata's *Economic Development Strategic Plan Update*, a Planwest Partners contract. Dr. Hackett supervised the production of a targeted industry assessment, a targeted area assessment, a technical background report, and co-wrote an evaluation of previous strategies and much of the City's new economic development strategies and implementation measures.

Lead Economist, Economic Development Strategic Plan, City of Rio Dell, 2008. Dr. Hackett supervised this project in collaboration with senior planning consultants at Planwest Partners. Elements included, a technical background report, a description of economic development resources and assets, and development of economic development strategies and implementation measures. Dr. Hackett also facilitated a number of public meetings. He led a number of research associates and assistants in this process. The result will be a strategic plan adopted by the City of Rio Dell.

Lead Economist, Economic Development Element, Background Report, and Issues and Opportunities Report, City of Fortuna General Plan Update, 2005-08. Dr. Hackett was responsible for producing the *Economic Development Element* of the City of Fortuna's General Plan Update, a Planwest Partners contract. In doing so he supervised a number of research associates and assistants in designing a comprehensive set of economic development strategies and implementation measures. Hackett and associates also produced a technical *Background Report*, and an economic development *Issues and Opportunities Report*. These materials were adopted by the City of Fortuna.

Lead Economist, Economic Development Strategic Plan, City of Arcata, 2004. Dr. Hackett served as senior consulting economist for the City of Arcata's *Economic Development Strategic Plan*, a Planwest Partners contract. Dr. Hackett supervised the production of a technical background report, and wrote much of the City's economic development strategies and implementation measures. All these materials were adopted by the City of Arcata. This Economic Development Strategic Plan won an award from the American Planning Association in 2005.

### **SAMPLE PUBLICATIONS**

Hackett, S., D. King, M. Hansen, and E. Price. *The Economic Structure of California's Commercial Fisheries*. Technical Report under Contract P0670015, California Department of Fish and Game, Sacramento, CA. 2009.

Hackett, S. "Economic and Social Considerations for Wave Energy Development in California." In P. Nelson and L. Engeman (eds.) *Developing Wave Energy in Coastal California: Socio-Economic and Environmental Effects*. Report CEC-500-2008-083. Sacramento, CA: California Energy Commission, 2008, pp. 23-49.

Hackett, S., *Environmental and Natural Resources Economics: Theory, Policy, and the Sustainable Society*, 3rd Edition (New York: Sharpe, 2006). Note that a 4<sup>th</sup> edition is forthcoming in 2011.

(For a complete list of publications, please visit <http://users.humboldt.edu/hackett>)

### **AREAS OF EXPERTISE**

Environmental and Natural Resource Economics and Policy

Hackett will be leading the engineering-economic simulation modeling and analysis, grid network economic analysis, and the policy analysis on this project, in collaboration with the Redwood Coast Energy Authority.

Lead Economist, Wind and Hydro Energy Feasibility Study for the Yurok Tribe, US Department of Energy (DoE), 2008-11. Dr. Hackett leads the economic analysis component of this DoE contract between HSU's Schatz Energy Research Center (SERC) and the Yurok tribe of northwestern California. His work involves engineering-economic simulation modeling of the cost of energy, and revenue projections from power purchase agreements with PG&E, for various engineering alternatives identified by SERC.

Author, Wave Energy White Paper Chapter (Economic and Social Considerations for Wave Energy Conversion in California), California Energy Commission, 2008 (<http://www.energy.ca.gov/2008publications/CEC-500-2008-083/CEC-500-2008-083.PDF>). The California OPC commissioned a wave energy white paper to provide state agencies with guidance in identifying priority research funding needs relating to wave farm development along the California coast. Dr. Hackett was invited to be an author, and arranged the contract through Planwest Partners. The overall white paper project is coordinated by Dr. Peter Nelson at H. T. Harvey & Associates. In writing this chapter, Dr. Hackett surveyed the existing scholarly and technical literature on the economic and social attributes of current marine uses in California. He also generated information on the direct economic impacts of wave farm development on coastal and regional economies. From this literature review Dr. Hackett then identified data gaps and developed a comprehensive list of priority research needs. Dr. Hackett directed several research associates and assistants on this project.

### **Fisheries Economics and Policy**

Project Director, The Economic Structure and Impact of California's Commercial Fisheries, California Department of Fish and Game (CDFG), 2007-09 (<http://www.dfg.ca.gov/marine/economicstructure.asp>). Dr. Hackett was asked by CDFG to lead this multi-year project contracted through the Humboldt State University Sponsored Programs Foundation. Dr. Hackett provided overall project leadership for (i) development and implementation of a comprehensive, state-wide economic survey of all commercial fishers in California, (ii) development of customized IMPLAN production functions for each of California's commercial fisheries, and (iii) assessment of the economic impact of these commercial fisheries on California and its coastal counties. IMPLAN work was subcontracted to Dr. Dennis King of the University of Maryland. Hackett supervised a number of research associates and assistants on this project. This technical information will be utilized by CDFG economists in assessing the economic impacts of various changes in regulation, environmental conditions, and available fishing grounds (e.g., due to development of marine protected areas or wave farms).

Project Director, The Economic Structure of the Salmon Troll Fishery in California and Oregon, NOAA Fisheries, 2007-08 (<http://www.dfg.ca.gov/marine/salmonfisheries.asp>). Dr. Hackett was asked by NOAA fisheries to lead this multi-year project contracted through the HSU Sponsored Programs Foundation. Dr. Hackett provided overall project leadership for analyzing economic information on commercial salmon fishers in California and Oregon. Hackett utilized data from his CDFG contract (described above) as well as salmon cost information provided by the National Marine Fisheries Service. This technical analysis will be used by California and Oregon fisheries regulators in evaluating the economic consequences of changes in salmon fishery management.

Subcontractor to King and Associates, Economic Impact of the Cosco Busan Oil Spill on the Commercial Fishing Industry, 2007. Dr. Hackett was brought in by King and Associates to estimate the foregone gross revenues associated with emergency closure of San Francisco-area commercial fisheries due to the *Cosco Busan* oil spill in San Francisco Bay in November 2007. This work was used as a part of a damage assessment.

Co-Project Director, California's Dungeness Crab: Conserving the Resource and Increasing the Net Economic Value of the Fishery, California Sea Grant College Program grant, 2001-04. Dr. Hackett led the economic component of this multi-year HSU grant. Dr. Hackett collaborated with Dr. Chris Dewees at UC-Davis in facilitating a number of port meetings, and developing and implementing a state-wide economic and policy preferences survey of Dungeness crab fishers in California. Dungeness crab processors were also interviewed in order to understand the overall industry complex. Hackett also provided leadership in the subsequent economic and policy analysis of those data, which ultimately resulted in a number of peer-reviewed publications. One of these publications won a national award in 2005, and they continue to serve as primary background material in ongoing public policy discussions concerning the California Dungeness crab fishery.

Economics of Renewable Energy and Climate Policy  
Fisheries Economics and Policy  
Economic Development

**EMPLOYMENT HISTORY**

|                                       |                              |              |
|---------------------------------------|------------------------------|--------------|
| ICF International                     | Expert Consultant            | 2008-present |
| Humboldt State University (HSU)       | Professor of Economics       | 1994-present |
| Planwest Partners, Arcata, California | Contract Principal Economist | 2001-present |
| Indiana University, Bloomington       | Asst Prof of Economics       | 1989-1994    |